

Message Text

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ORIGIN IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01 L-03

ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 NSAE-00

NSC-10 PA-03 PRS-01 SS-15 USIA-15 AID-20 ACDA-19

MBFR-03 AEC-11 SCI-06 SAJ-01 TRSE-00 OMB-01 ABF-01

EB-11 COME-00 NSF-04 /232 R

DRAFTED BY IO STAFF:ERM

8/15/73 EXT 22392

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TO ALL DIPLOMATIC POSTS

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C O N F I D E N T I A L STATE 163147

E.O. 11652: GDS

TAGS: PFOR, UNGA

SUBJECT: KEY ISSUES AT 28TH UNITED NATIONS GENERAL

ASSEMBLY

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1. GENERAL ASSESSMENT. PRESENT INDICATIONS ARE 28TH UNGA OPENING SEPTEMBER 18 WILL BE POLITICALLY BLAND IN COMPARISON TO RECENT YEARS. KOREA APPEARS MAJOR POLITICAL ISSUE FROM US STANDPOINT. EASING OF TENSIONS WITH USSR AND TO SOME EXTENT IN SOUTHEAST ASIA AND KOREAN PENINSULA, AS WELL AS SEATING OF TWO GERMANYS SHOULD IMPROVE POLITICAL ATMOSPHERE. HOWEVER, MILITANT ARABS MAY PRESS POLITICAL OFFENSIVE AGAINST ISRAEL, AND US, AND GROUP OF 77 WILL PROMOTE CONTENTIOUS TRADE AND AID ISSUES STIMULATED BY ALGIERS NON-ALIGNED CONFERENCE. GIVEN TENOR OF JUNE 1973 OSLO UN/OAU CONFERENCE ON COLONIALISM AND APARTHEID - AND ANTICIPATED RESULTS OF NON-ALIGNED CONFERENCE - AFRICAN ISSUES WILL BE INCREASINGLY DIFFICULT AND AGAIN LEAVE US AND OTHER DEVELOPED COUNTRIES IN UNCOMFORTABLE MINORITY. ALTHOUGH WE EXPECT NO GENERAL PROGRESS ON TERRORISM, WE ARE HOPEFUL UNGA CAN COMPLETE CONVENTION ON PROTECTION OF DIPLOMATS.

2. WE SHALL STRIVE AGAINST MOUNTING ODDS IN 28TH UNGA TO MINIMIZE ACRIMONIOUS DEBATE, TO ARREST DRIFT TOWARD POLEMICAL TYRANNY OF NUMERICAL MAJORITY, AND TO PROMOTE VIEW THAT SINCE NORTH-SOUTH NATIONS MUST LIVE TOGETHER AND NEED EACH OTHER, THEY SHOULD IN MUTUAL INTEREST SEEK COOPERATION NOT CONFRONTATION. ALSO, WE WOULD LIKE TO GIVE GREATER EMPHASIS TO BROAD HUMAN RIGHTS FIELD WHERE US POSITION IS RELATIVELY STRONG. WE WILL URGE INCREASING UN FISCAL RESPONSIBILITY AND PARTICIPATION, AND SEEK TO PROMOTE SPECIFIC US INTERESTS AS INDICATED BELOW.

3. FOLLOWING PARAGRAPHS SUMMARIZE ISSUES OF MAJOR INTEREST TO US AND OUTCOME WE HOPE TO ATTAIN. YOU SHOULD DRAW ON THESE POINTS IN DISCUSSIONS WITH HOST GOVT OFFICIALS, DETERMINE POSITIONS AND LIKELY INITIATIVES AND AS APPROPRIATE ENLIST SUPPORT. PLEASE CABLE REPORTS TO DEPT, INFO USUN. FOR BACKGROUND ON 27TH UNGA SESSION SEE A-128, JANUARY 5, 1973; VOTING RECORD OF HOST GOVT CONTAINED IN IO SURVEY OF ROLL CALL VOTES HAS BEEN TRANSMITTED SEPARATELY.

4. KOREA. KOREAN ITEM IS INSCRIBED ON 28TH UNGA AGENDA
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AND WILL BE OF MAJOR IMPORTANCE, GIVEN RECENT POLICY INITIATIVE BY ROK. IN SPEECH JUNE 23, ROK PRES. PARK STATED INTER ALIA THAT SOUTH KOREA WOULD NOT OBJECT TO: (A) NORTH KOREAN PARTICIPATION IN UNGA DEBATE; (B) NORTH KOREAN PARTICIPATION IN INTERNATIONAL ORGANIZATIONS; (C) CONCURRENT ADMISSION OF SOUTH AND NORTH KOREA TO UN MEMBERSHIP. IN SUBSEQUENT PRESS CONFERENCE, ROK PRIMIN KIM SAID IF UNGA RESOLVES TO DISBAND UN COMMISSION FOR

UNIFICATION AND REHABILITATION OF KOREA (UNCURK), ROK WILL ACCEPT DECISION. US FULLY SUPPORTS CONSTRUCTIVE STANCE TAKEN BY ROK, AND EXPECTS UNGA DEBATE ON KOREA WITH REPRESENTATIVES OF SOUTH AND NORTH PARTICIPATING. WE STRONGLY HOPE DEBATE WILL CONTRIBUTE TO EASING OF TENSIONS AND TO ENHANCING STABILITY ON KOREAN PENINSULA AND NOT DEGENERATE INTO ACRIMONIOUS EXCHANGE HINDERING DETENTE PROCESS. DETAILED INSTRUCTIONS SENT SEPARATELY.

5. CONVENTION ON PROTECTION OF DIPLOMATS. LAST YEAR INTERNATIONAL LAW COMMISSION SUBMITTED DRAFT ARTICLES ON PROTECTION OF DIPLOMATS, COVERING SERIOUS CRIMES AGAINST DIPLOMATS AND OTHER INTERNATIONALLY PROTECTED PERSONS. DRAFT REQUIRES STATE PARTY TO EXTRADITE OR SUBMIT FOR PROSECUTION ALLEGED OFFENDER FOUND ON ITS TERRITORY. 27TH UNGA REQUESTED COMMENT ON ARTICLES "WITH A VIEW TO FINAL ELABORATION" OF CONVENTION AT 28TH UNGA. US EXPECTS AND STRONGLY SUPPORTS COMPLETION OF CONVENTION ON SCHEDULE. WE HOPE OTHER GOVERNMENTS WILL SUPPORT CURRENT ORDER OF ITEMS ON PROVISIONAL AGENDA WHICH GIVES THIS ITEM HIGH PRIORITY (SECOND) ON SIXTH COMMITTEE AGENDA. REMAINING TECHNICAL DIFFERENCES CAN BE RESOLVED DURING UNGA. WE WOULD BE PLEASED TO DISCUSS PRIOR TO UNGA ANY PROBLEMS OTHER GOVTs MAY HAVE WITH DRAFT ARTICLES.

6. TERRORISM. AD HOC COMMITTEE ON TERRORISM HAS REFLECTED SAME POLITICAL DIFFERENCES WHICH FRUSTRATED EFFORTS TO OBTAIN ACTION LAST YEAR. (E.G. ARAB OPPOSITION OVER PALESTINE QUESTION AND AFRICAN PREOCCUPATION WITH LEGITIMACY OF NATIONAL LIBERATION MOVEMENTS). NON-ALIGNED MEMBERS OF COMMITTEE SUCCEEDED IN ESTABLISHING THREE SUBCOMMITTEES OF THE WHOLE TO CONSIDER SEQUENTIALLY DEFINIT
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Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 16 AUG 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: willialc
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE163147
Document Source: CORE
Document Unique ID: 00
Drafter: ERM
Enclosure: n/a
Executive Order: GS DEFINIT
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730833/aaaaaxxd.tel
Line Count: 143
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: willialc
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 13 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Aug-2001 by izenbei0>; APPROVED <23-Oct-2001 by willialc>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KEY ISSUES AT 28TH UNITED NATIONS GENERAL ASSEMBLY
TAGS: PFOR, UNGA
To: ALL POSTS MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005